

King's Somborne Parish Council Neighbourhood Development Plan

Background Information and Evidence 2.1

Revision 1f



Housing Need and Sites

BACKGROUND

The Government White Paper 'Fixing our Broken Housing Market' published in Spring 2017 states:

'For local communities, the Government is offering a simpler and clearer planning process that makes it easier for them to get involved and shape plans for their area. We will ensure they see the benefits of housing growth and have greater say over the design of local developments. In return, the Government asks communities to accept that more housing is needed if future generations are to have the homes they need at a price they can afford.'

This Plan sets out our proposals for an improvement in the delivery and diversity of new homes in the Parish. With specific reference to the White Paper, the Plan seeks to:

- Make sure there is a sufficiently ambitious plan so that our local community decides where development should go;
- Provide a plan formed from an honest assessment of the need for new homes so that difficult decisions are not ignored or hidden;
- Clarify what land is available for new housing, through greater transparency over who owns land:
- Make more land available for homes in the right places, by maximising the contribution from brownfield land, releasing more small and medium-sized sites, allowing our rural community to grow sustainably
- Give our community a strong voice in the design of new housing to drive up the quality and character of new development;
- Back small and medium-sized builders to grow
- Continue to support people wishing to buy their own home through Help to Buy and Starter Homes
- Help households who are priced out of the market to afford a decent home that is right for them
- Encourage the development of housing that meets the needs of our future population;

The determination of the required or acceptable housing numbers is problematic as it is determined by a balance of a number of contributing factors. These can be categorised under the following headings:

- The impact on the natural environment and surrounding landscape
- The social environment and character of the Parish
- The need for affordable housing

1.1 Natural Environment and Landscape

As described in greater detail within this Neighbourhood Development Plan, future development should not compromise the King's Somborne Chalk Downland which is characterised by its openness and limited vegetation cover. The overall strategy for this landscape character area is to conserve the openness whilst restoring a pattern of hedgerows and small copses across the chalk downs.

Within the Parish of King's Somborne, it is only the village of King's Somborne itself that has a prescribed settlement boundary. The village sits in bowl and as a consequence does not compromise the overriding principal of maintaining the scenic vistas of the Northern Test Valley area.

The Neighbourhood Development Plan survey conducted in 2016 resulted in 90% of respondents clearly expressing a desire to protect the rural nature of the Parish and its landscape through preservation of the surrounding countryside.

1.2 Social Environment and Character

The Parish sits in the South of England and the nature of rural parishes within this area has changed significantly over the past decades. Villages and hamlets, such as those contained within the Parish, grew up from the needs of agricultural workers. Housing was as a consequence small and suitable for workers and their families who were accustomed to living and sleeping in close proximity to one another with limited sanitation.

Over a period of time we have seen the following changes:

Employment

Several factors have led to a decline in employment in rural areas. The mechanisation of agriculture means fewer people are needed to work on the land and those that do are invariably contractors who do not reside in the local area. Imported food and raw materials also decreases the demand from the countryside.

A slow decline in rural businesses has occurred as rural communities are more mobile and seek out alternative cheaper suppliers of goods and services reducing trade to a point where it closes. Extended use of the internet will doubtless accelerate the process.

In recent years, King's Somborne has seen the closure of a trophy shop and basket shop. In February 2022 one of the two remaining general stores closed its doors The village garage and general building and construction contractor have also both closed, the sites sold off and the businesses replaced with housing. This has reduced employment within the Parish.

Of the respondents who completed the Parish Survey in 2016, who are in employment and travel to work, 16% travel 5 miles or less, 38% between 5 and 15 miles, 20% between 15 and 30 miles and 24% in excess of 30 miles. This clearly indicates that employment is not a predication for residency.

Transport

Car ownership has increased dramatically with households having access to two, or sometimes three or four vehicles. This gives ready access to the nearby urban areas of Romsey, Andover and Winchester to obtain goods and services as well as opportunity for employment.

The 2005 Parish Plan identified the following:

"Personal transport is now dominated by the car. In our survey, 93% of households had daytime access to a car. The rapid growth in car ownership over the last twenty years is best shown in the census data. Many households also now own more than one car, with 42 % of households owning 2 cars and 13% owning 3 or more cars. With this dramatic rise there has been some the problems of traffic, pollution and parking. There are almost 1000 cars in the Parish – twice the number recorded in the 1983 plan"

Public Bus services have all but disappeared with the exception of a limited service providing travel to schools in term time.

There is easy access by road to the fast rail route from Winchester to London.

The updated Parish Plan conducted in 2015 indicated that 89% of residents did not rely on public transport for travel in and out of the Parish so it can be concluded that affordability and mobility is likely to be the driving factor for the other 11%.

The Department for Environment, Food and Rural Affairs has indicated that the average minimum travel times to key services by car of 28 mins is twice as long in rural areas as urban areas.

Source: Journey Time Statistics - www.gov.uk/government/statistics/journey-time-statistics-access-2014

Housing

House prices have increased dramatically in the South. Rural villages with good road links to areas of employment are popular with middle class families. This, accompanied by a general shortage of homes, has given rise to house prices that exclude young people or lower wage earners from being able to afford to buy within the Parish.

Developers have, as a consequence of the above, maximised the building of 4 and 5-bedroom homes which are readily saleable and generate the biggest profit. Within King's Somborne, recent permission has been given for a four-bedroom house at Manor Farm and 4 four-bedroom houses have been completed off Furzedown Road. Recent development in the neighbouring village of Houghton at Kent's Orchard has two five-bedroom homes and two four from a development of 6 houses under construction. Permission has been granted for a 13 house development at Houghton Farmyard comprising of one 6 bedroom house, seven 4 bedroom houses, one two bedroom bungalow, and four 2 bedroom houses which are social houses necessary to meet planning policy.

The Housing Needs survey conducted by Action Hampshire indicated the following:

- The majority of survey respondents seek owner occupied accommodation with many wanting to downsize to a smaller property.
- The survey has identified a high demand for detached homes and bungalows from survey respondents. A demand for retirement housing has also been identified.
- The majority of survey respondents seek alternative accommodation with two or three bedrooms.
- The NDP consultation survey conducted in 2016 also generated a clear desire for smaller homes with a potential indication of a lack of homes for downsizing or for starting out unless moving away for personal reasons. 17% of respondents stated they required a smaller home.

1.3 Affordable Housing

1.3.1 (Evaluation pre 2018 Reg 14 consultation)

The Parish of King's Somborne has one of the highest number of social houses within the Test Valley Borough with 181 dwellings representing just under 25% of the Parish housing stock.

The continuing need for affordable housing for the reasons stated above is extremely unlikely to diminish in the foreseeable future.

The number of qualifying individuals on the housing register for the Parish as of the 10th April 2017 is shown below:

Assessed Bedrooms	Quantity
1	16
2	12
3	2
4	1
Total	31

It should be noted that individuals on the above list may also be on the lists for other locations and could be equally satisfied with one of these alternative locations.

Currently, Test Valley Borough Council ensures that priority for vacancies in rural areas is given to households with a relevant local connection.

Special rules apply when prioritising applicants who are being considered for housing in a village/parish. All village vacancies will be advertised with priority given to those with a local connection to the village/parish. (By definition: less than 3,000 population).

Village local connection is defined as follows:

- Ordinarily resident in the village/parish
- Previously ordinarily resident in the village/parish prior to the date of allocation and has family who ordinarily reside there.
- Employment current or to take up permanent employment in village/parish.
- To support or be supported by member of family ordinarily resident in the village/parish.

The turnover of social houses over the five years between 2012 and 2017 is shown in the following table:

	1 Bed	2 Bed	3 Bed	4 Bed	Total
2016/17	2	4	1	0	7
2015/16	2	1	2	0	5
2014/15	8	3	2	0	13
2013/14	8	2	1	0	11
2012/13	3	0	1	0	4
Total	23	10	7	0	40

1.3.2 Updated Evaluation 2020

Given the current very high house prices and the importance of affordable housing within the community an evaluation has been conducted to establish if there has been any significant change in the demand for social housing since the first evaluation was made in 2017.

The current (June 2020) number of individuals on the housing register for King's Somborne is as follows:-

Assessed bed need	Total
1 Bed	14
2 Bed	6
3 Bed	7
4+ Bed	2
Total	29

This is down slightly from the previous evaluation completed in 2017 the trend however remains constant.

As can be seen comparing the latest information in respect to social housing turnover the picture remains very similar to those in previous years. As expected the highest turnover being in 1 bedroom property.

	1 Bed	2 Bed	.3 Bed	4 Bed	Total
2022/2021	7	3	1	0	11
2021/2020	2	1	2	0	5
2020/2019	8	3	2	0	13
2019/2018	8	2	1	0	11
2018/2017	3	0	1	0	4
Total	28	9	7	0	44

Test Valley Borough Council has the following policy in relation to affordable housing:

Policy COM7: Affordable Housing (as revised 2020)

The Council will negotiate on housing sites:

- a) In the Undesignated Areas of a net gain of :
 - 15 or more dwellings (for sites of 0.5ha of more) for up to 40% of dwellings to be affordable;
 - 10 -14 dwellings (for site of 0.34-0.49ha) for up to 30% of dwellings to be affordable
- b) In the Designated Rural Area of a net gain of
 - 15 or more dwellings (for sites of 0.5ha of more) for up to 40% of dwellings to be affordable;
 - 10 -14 dwellings (for site of 0.34-0.49ha) for up to 30% of dwellings to be affordable
 - 6-9 dwellings (for sites of 0.22-0.29ha) a financial contribution equivalent to up to 20% of dwellings to be affordable; and which is secured via a legal agreement.

In assessing the suitability of such sites for the provision of affordable housing, the Council will take into account the size, suitability and the economics of provision.

Development should provide for the appropriate integration of affordable housing and market housing, in order to achieve an inclusive and mixed community.

Funding for affordable housing will come from two main sources:

1. From developers of private housing as a consequence of the results of the implementation of Test Valley Borough Council's affordable housing policy

 Via HARAH in conjunction with a Housing Associations development partner on rural exception sites. A rural exception site is one outside the specified settlement boundary whereby the current agricultural land may be donated or purchased at well below rates applying within the settlement boundary.

Individuals within the Parish seeking open market accommodation may, however, be more suited to affordable housing due to high house prices in the Parish. There are many benefits to providing affordable homes for local people. Affordable housing enables local people on more modest incomes, including younger people or people with young families to remain within the local area and thus helps to maintain a healthier mixed community. Affordable housing is particularly suitable for rural exception sites (as advised above, an exception to normal planning policy).

Planning permission is only granted on sites where it has been demonstrated that housing is needed and the homes provided will be affordable and reserved for local people as a priority in perpetuity i.e. now and in the future. Small numbers of market sale homes may also be allowed at the local authority's discretion.

Shared ownership as well as housing association homes should also be considered.

By far the largest demand for social housing (75%) is for 1 and 2-bedroom accommodation with a current demand of 28 properties being sought. The turnover of these types of property over the last five years is 33. This gives an availability ratio of 1.1.8 over the five-year period thus demonstrating that there is currently no shortfall of properties. If the whole of the housing stock is considered, there is a demand for 31 properties and there has been a turnover of 40, giving an improved availability ratio of 1.29.

The housing survey performed by Action Hampshire yields the following results in terms of affordable housing needs for individuals currently resident within the Parish:

Age & gender	Type required	Tenure required	Bedrooms required
Female age 26-40	Bungalow, detached, semi detached	Private rent / shared ownership	1 or 2
Male aged 41-65, female aged 41-65	Bungalow	Housing association	2
Female age 16-25,	Semi-detached house	Housing association	2
Male over 75, female age 66-75	Bungalow	Housing association	1
Male age 41-65, female age 26-40	Bungalow	Private rent, housing association, shared ownership/shared equity	2
Male age 41-65, female age 66-75	Bungalow	Housing association	2
Male aged 26-41, female aged 26-41	Detached, semi detached, terraced or town	Housing association	3

	house		
One male age 16-25, one female	Detached, two	3 want owner	Three want 3
age 16-25, one male age 26-41	want self-build	occupation and 3 want	beds
		shared equity/shared ownership	
Two females aged 41-65	Two want	Two want owner	Two want 3
	detached, two	occupation, two want	beds
	want	housing association,	
	semidetached,	two want shared	
	two want a	ownership/equity	
	terraced or town		
	house		
One female age 16-25	Semi-detached	Housing association	2
Male age 16-25	Flat	Shared	1
		ownership/equity	
Male age 26-41,	Detached, semi-	Owner occupation,	2-3
	detached house,	housing association	
	terraced or town		
	house, self-build		
Female age 16-25	Flat	Owner occupation,	2
		private rent, housing	
		association, shared	
		ownership / equity	
Female under 16	Terraced or	Shared ownership or	2
	town house	shared equity	

Where above multiple types and tenure have been selected, it is assumed that the respondents are content with any of the options selected.

From the above we can deduce that 5 dwellings with shared ownership are required and 11 housing association. Six of the dwellings are required by individuals already occupying homes suggesting this will result in some turnover of housing stock supported by the historical data. Six of these dwellings are required by under twenty fives which suggests these are required in the future. Four require bungalows which are at a premium within the Parish and also feature strongly within the requirements of those requiring owner occupation. Consideration should be given to including bungalows in future plans as the population is aging, even more so in rural communities.

The survey indicates 10 of the 16 require one or two bedrooms continuing the current trend and supporting the theory that the turnover in current housing stock will go some way to meeting future needs.

1.4 Conclusion

In consideration of all of the above, it can be concluded that social change has manifested itself within the village and unless some strategic plan is put into place it will continue to change as outside pressures are put upon it.

The NDP survey conducted in 2016 has clearly indicated that generally the residents are content with their environment and do not want significant change. The village has a good cross section of age groups, not too dissimilar from the national average for rural areas. This can be subject to variation in the future without negative effect on the core life of the Parish provided that change is controlled and not dramatic.

There is no real need associated with employment for residing within the Parish as employment within it is minimal. Residency is therefore aspirational rather than a necessity.

Housing need should therefore be predicated upon maintaining a demographic profile to sustain the existing life within the Parish but, at the same time, keeping in line with the general population growth whilst respecting the natural environment and landscape.

2. QUANTITY OF NEW HOMES NEEDED (Revised June 2020)

In consideration of all of the above to determine the number of new homes needed in the Parish over the next 15 years, an analysis has been performed utilising a combination of statistical analysis, village and independent survey results and relevant local and Government published data.

As mentioned in section 1, there is no employment driven demand for housing within King's Somborne. Housing development should help maintain a sustainable community and to provide long term support for local facilities, clubs, pubs, the shop and school etc. The need for housing will be largely driven by general population increase and social change which can be translated into two factors, the variation in population and the number of residents per household.

Social Change and Household Occupancy

One of the consequences of the above factors is that the rural population is aging at a greater rate than that in urban areas. The average age in England increased by 1.6 year between 2002 and 2020, but in rural town and fringe areas it increased by 3.2 years and in rural village and dispersed areas by 4.0 years. The average age in rural areas was 45.1 years in 2020, 5.7 years older than in urban areas. The gap in average ages between rural and urban areas widened from 3.4 years in 2002.

The rural population has a higher proportion of those aged 65 and over, at 25.4 per cent, compared with the urban population where 17.1 per cent are 65 and over.

Source: 04 Statistical Digest of Rural England 2022 May edition.pdf (publishing.service.gov.uk)

Analysis of the population of the Parish based on the 2011 census yields the following results when compared with Government statistics for Rural Populations:

Age	King's Somborne 2011		Rural
Range	Census Data		Migration Data
	Number	% age	% age
		Population	Population
65+	370	21.7	25.4
45-64	552	32.4	29.5
30-44	286	16.8	15.3
15-29	202	11.9	13.9
0 - 14	292	17.2	15.9

Source - 04 Digest supplementary data tables Rural living May 2022 edition.ods (live.com)

The Office of National Statistics Household Projections 2018 shows that in addition to the above, average household size are estimated to have remained relatively stable over the two decades up to 2021. The same data, however, shows a fall over the next 15 years from 2,36 to 2.27.

Source:-

https://www.ons.gov.uk/peoplepopulationandcommunity/populationandmigration/populationprojections/datasets/householdprojectionsforengland

The <u>number of UK households in 2020</u> was estimated at 27.8 million. This is a 1.6 million increase from the estimated 26.2 million in 2010.

A similar trend can be seen in the number of families living in the UK. In 2020, the estimated number of UK families was 19.4 million. This is an increase of 1.3 million from 18.1 million in 2010.

Source

datadatadata / Overviewoftheukpopulation/2020#uk-population-data

The table below indicates the estimated households by household type in 2001, 2011 and 2021:

	Millions					
Year	One	One family	One family	Two or	Multi-family	All
	person	household:	household:	more	households	households
	households	couple	lone	unrelated		
			parent	adults		
2001	7.0	14,2	2.4	0.7	0.2	24.5
2011	7.7	14.8	2.8	0.9	0.3	26.4
2021	8.3	15.9	2.8	0.8	0.3	28.0

This data indicates that the number of one person and one parent households is set to grow at a faster rate than the total number of households perhaps being a reason for lower housing occupancy

Source -

 $\frac{https://www.ons.gov.uk/people population and community/population and migration/population projections/datasets/house \\ \frac{hold projections for england}{hold projections for england}$

Hampshire County Council Small Area Population Forecasts (SAPF)

In addition to the national data referenced above, Hampshire County Council produce Small Area Population Forecasts (SAPF). These are derived as outlined below:-

Hampshire County Council, SAPF data provides estimates of the current population and future population over the next seven years. The 2011 Census is the base for this set of

figures. SAPF makes use of local information on children, dwelling completions and the locations of planned dwellings. SAPF is available at small geographical areas, including districts, wards and parishes.

- The most accurate picture of Hampshire's population now and over the next seven vears
- Key source for information on areas smaller than district level

This provides another source of useful data in order to determine the housing need as it looks forward for 7 years. Its use in the long term forward forecasting for the 15 year life of the NDP is limited though as it utilises, as stated above, the inclusion of the known buildings actually planned or under construction at the time of its compilation. It also considers SHLAAs but there are none (apart from the allotments) within the current KS settlement boundary. The forward forecasting of housing numbers is therefore somewhat limited as it is availability driven to an extent. The analysis indicates much lower housing occupancy levels than those shown in the government papers referenced above.

The current SAPF analysis from HCC shows the following:

Year	Population	Number of Homes	Resultant Occupancy
2022	1626	723	2.25
2023	1622	725	2.24
2024	1629	727	2.24
2025	1623	729	2.23
2026	1625	731	2.22
2027	1622	732	2.22
2028	1626	734	2.22

The SAPF is a forecast and much of the data utilised to achieve this has been rolled forward from national data generated in 2011. It should be noted that SAPF expects a stable population for the Parish. The calculated occupancy rate is not mutually exclusive to the population forecast as it is generated from the same data. Indeed, based upon the SAPF figures above we would only need an additional 11 houses in total in 2028. This suggests SAPF figures must be used with caution.

Determining Occupancy Level

Comparisons have been made with the results of the two specific surveys conducted in 2016/2017 for the Parish namely the NDP Survey and the Action Hampshire Housing Needs Survey. The data from these two surveys is foreseen as the most relevant as they are both local and are based on surveys conducted in the recent past, rather than utilising source data projected from earlier i.e. 2011 census data. These surveys indicate housing occupancy levels of 2.35 and 2.29 respectively. It therefore seems appropriate to consider the occupancy figure in 2016/2017 to be between these two values resulting in a mean of 2.31. This figure is seen as the most reliable after consideration of all of the available data. The Office for National Statistics predicted an occupancy of 2.37 and SAPF 2.28 for the same period

SAPF foresees a reduction in the occupancy levels over the next 7 years, a figure of 0.03 is indicated. This reduction is estimated to take place over the next 4 years thereafter remaining constant. The Office for National Statistics foresees an annual reduction rate of 0.04 over the 15 year plan period with a faster rate of decline in the later years. This would result in 21 additional houses being required solely due to reduction in occupancy rates if we use the SAPF figures, or 25 if the Office for National Statistics reduction is applied. Uncertainty on migration due to Brexit, the fragile economic climate, the practical limitation on the continuing fall in death rates and social changes will all influence the forecast figures.

By satisfying the housing need to include smaller dwellings as indicated in both the Parish NDP survey and the housing survey conducted by Action Hampshire, it is expected that larger properties will be released as the elderly migrate to smaller dwellings. As the current population ages, the current housing stock will not be suitable and a migration to smaller homes will be necessary. It is noted that in the NDP Parish Survey, there were 33 households where octogenarians resided, 28 of which are larger dwellings (3/4 bedroom) and 53 sixty-five to eighty year-olds are living in houses of 4 bedrooms or more.

It is expected that some reduction in occupancy in a rural community such as King's Somborne will occur. The change is expected to happen slowly as there is already a significant number of elderly residents, thus driving above average mortality and release of property. The larger properties are then expected to be occupied by families increasing occupancy rates in the released dwellings. This will slow the reduction in occupancy. It is therefore considered that the rate of decline in housing occupancy in King's Somborne will be lower than either the SAPF or Office National Statistics.

In consideration of all of the above, an occupancy value of 2.27 persons per household is utilised to predict housing need over 15 years. This figure is in line with the Office of National Statistics predictions. If a housing occupancy of 2.31 is accepted as being close to the actual figure and applying the Office of National Statistics occupancy rate predicted reduction of 0.04 Over the 15 years the same figure is reached.

Should these rates prove to be significantly at variance from those actually experienced, then a consequent shift in demographic profile will result. Should this shift significantly affect life within the Parish in terms of services or social activity then the impact of housing occupancy and housing need will need to be revisited. The Parish Council is committed to do this on an annual basis.

Determining Population Growth

The Office for National Statistics forecasts the UK population as indicated below:

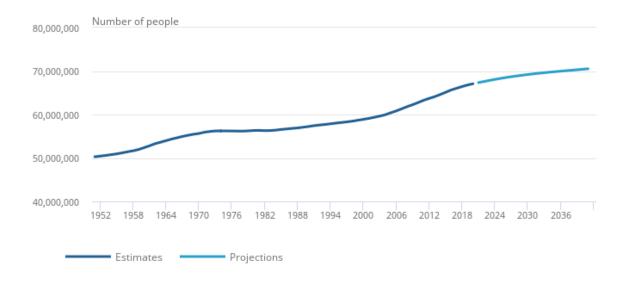
"The UK's population continues to grow, but at a slower rate than previously

The UK population has grown year-on-year since 1982. In mid-2020, the <u>population</u> reached 67.1 million, up from 66.8 million in mid-2019. This means the population grew by 0.4%, or an additional 284,000 people, between mid-2019 and mid-2020.

The UK population is projected to increase further; our <u>2020-based</u> interim national population projections suggest the UK population will surpass 69.2 million by mid-2030 and reach 70.5 million by mid-2041."

Figure 1: The UK population has grown year-on-year since 1982

UK population estimates and projections, mid-1951 to mid-2041



Source: Office for National Statistics (ONS) - mid-year population estimates and projections

The ONS also reports the following:

"Natural change has previously been the main driver of UK population growth.

However, since the 1990s, the influence of net migration has increased, becoming the main source of growth.

Long-term international migration from the year ending December 2020 shows that migrants continued to add to the UK population. From the modelled estimates, an estimated 33,000 more people moved to the UK than left in the year ending December 2020. This is significantly lower than previous years when levels reached a peak of 331,000 in the year ending March 2015. This is expected because of limited travel caused by the coronavirus (COVID-19) pandemic. Changes in methodology mean the estimates are not directly comparable with before the coronavirus pandemic."

From the above the forecast for UK population growth between 2022 and 2037 is 3.68% with the growth rate reducing by 57% by 2037. The average growth rate over the 15 years is 0.25%.. The rate over 7 years is calculated as being 0.27%

Source Overview of the UK population - Office for National Statistics (ons.gov.uk)

Both rural and urban areas have seen an increase in overall population between 2011 and 2020. Rural has increased by 6.0 per cent and urban by 6.6 per cent indicating urban areas

Rural areas have however shown an almost constant rate in growth since 2017 at 1% per annum whereas Urban areas have shown a slowing of the growth to 0.67%

Source: 04_Statistical_Digest_of_Rural_England_2022_May_edition.pdf (publishing.service.gov.uk)

The above would appear to indicate we can expect a slightly higher growth rate in the rural environment than predicted by the population forecast above. However, the Parish is largely unaffected by immigration, a major source of population growth, as there are, as stated above, no major local employers. The land is mainly arable and there is no need for large numbers of workers to provide vegetables or fruit as in Lincolnshire or other rural parts of the country.

It therefore would seem reasonable, given the above, that a slightly higher population growth of 0.26% per annum is foreseen as a realistic number rather than the average of 0.25% to determine housing growth for the Parish whilst simultaneously applying the occupancy figure selected above.

Additional Homes

Utilising a population growth rate of 0.26% per annum over the next 15 years together with a final occupancy of 2.27 persons per household an additional results in a requirement of 40 houses. To maintain a margin above this threshold an additional dwelling should be provided

Increase In No Homes = Population Forecast Year 15
Assumed Occupancy Year 15
Assumed Occupancy Year 15
Assumed Occupancy Year 1

As demonstrated above, there is currently no current shortfall in social housing. It can therefore be concluded that the driver for social housing within the Parish is to maintain the current social profile of the village. This is in line with TVBC Housing Policy COM7 which states "Development should provide for the appropriate integration of affordable housing and market housing, in order to achieve an inclusive and mixed community".

The current percentage of social housing within the Parish as stated above is 25%. To maintain this ratio and ensure a similar socio-economic balance within the Parish of one quarter of the required homes should be social housing.

The above would satisfy the calculated housing need of both private and social housing, generating ten social houses. Additional new housing as the result of infill or residential development within the settlement boundary that satisfies the current Local Plan and national planning policies should not be precluded and would contribute to the additional housing stock.

These quantities sit comfortably within the Test Valley Adopted Plan figures for rural areas. The Neighbourhood Development Plan is predicated upon this quantity of additional dwellings with regular reviews conducted by the Parish Council. Infill may provide additional dwellings to those prescribed above delivered in line with existing planning policy. These will need to be taken into account during the reviews.

3. TYPES OF HOMES NEEDED

In response to the Neighbourhood Development Plan Questionnaire of 2016, the question "What are your personal housing needs over the next 5 to 10 years?" 17% of the respondents indicated that they would require a smaller home, thus demonstrating those advancing in years were looking to downsize in the future.

Younger people including those with young families wish to have a home of their own and require affordable accommodation. Relatively few of the younger generation can afford to purchase housing in King's Somborne and therefore leave to find housing they can afford elsewhere. This will leave a Parish with a much older population and impact on the future economy of the area. If younger people leave King's Somborne because of affordability, this could also have an effect on the decline of local services such as schools. In order that the younger generation are enabled to start on the housing ladder sufficient smaller homes must be available.

The same NDP Questionnaire of 2016 indicated the following responses in terms of number of bedrooms of respondents homes:

Answer Choices	Responses	
1 Bedroom	4.77%	19
2 Bedrooms	12.06%	48
3 Bedrooms	39.70%	158
4 or More Bedrooms	43.47%	173
Total		398

Thus, indicating a predominance of houses with four or more bedrooms. The table above gives an average number of bedrooms of 3.22 compared with an average within Test Valley of 3.0 based on the 2011 census indicating a higher than normal house size.

The Housing Needs Survey (HNS) Final Report January 2017 Completed by Action Hampshire (see NDP Background and Evidence item 2.5) concludes the following:

"The majority of survey respondents seek owner occupied accommodation with many wanting to downsize to a smaller property. The survey has identified a high demand for detached homes and bungalows from survey respondents. A demand for retirement housing has also been identified.

The majority of survey respondents seek alternative accommodation with two or three bedrooms. "

An examination of recent new builds within the Parish and surrounding area indicates that the housing market has predominantly addressed the need for 4-bedroom houses (as evidenced above) The market is not delivering what is needed in the community and therefore a policy will be required to address the housing mix issue.

The HNS also indicates a distribution of housing types required:

1.	Flats	11.8%
2.	Bungalow	20.4%
3.	Semi-detached	11.8%
4.	Detached	21%
5.	Retirement	10.7%
6.	Terraced	22.6%

The market mostly has provided detached houses. The survey does not indicate a preference as to whether the bungalows or retirement homes should be detached or otherwise.

Smaller homes are more cost effective when constructed as terraces or mews type buildings and will give a more balanced appearance than if developments solely consist of detached dwellings. Terrace type developments would mirror the properties that exist around the village centre.

The survey also indicated that the majority of respondents seeking a home were targeting a price range of £250,000 to £500,000 which covers 1 to 3-bedroom properties at current market rates. Approximately 35% could only afford a two-bedroom property, 37% could afford a three-bedroom property and 20% limited to a four-bedroom property.

Given that current two-bedroom housing stock represents approximately 12% of the total, the demand for downsizing and the budget sizes of potential new home buyers, additional new development should be biased in favour of smaller homes.

This is entirely supported by the responses to the question "What are your personal housing needs over the next 5 to 10 years?" in the Parish Survey of 2016 whereby 67 respondents stated they would require a smaller home. Of these, currently 32 live in houses with four bedrooms or more and 28 in three-bedroom properties.

It is therefore desirable to maintain a property profile within the Parish with a bias towards smaller homes in order to facilitate the type of housing required by the community. This will as a consequence help achieve the following:-

- Help maintain the current demographic profile.
- Recognise the needs of an aging population
- Recognise the economic situation of the younger generation.

4. LOCATING NEW HOMES

Background

"Although visual appearance and the architecture of individual buildings are very important factors, securing high quality and inclusive design goes beyond aesthetic considerations. Therefore, planning policies and decisions should address the connections between people and places and the integration of any new development into the natural, built and historic environment" – NPPF para 61.

The results of the NDP Survey (see NDP Background and Evidence Information 2.4) expressed a preference for brownfield sites to be the first choice for future development followed by infill. A preference for small sites was clearly indicated and the visual landscape maintained. Convenient pedestrian access to the village amenities is also desirable.

Pre 2018 Regulation 14

Site Identification

A study was initiated to find potential brownfield development sites and this resulted in the listing given in entitled "Initial Brownfields Site Search within KS Parish Boundary (July 2016)". The majority of those sites identified were unsuitable for housing as they did not conform to the Adopted Local Plan in that they were well outside of the current settlement boundary and/or required conversion of agricultural buildings which should primarily be for commercial and/or agricultural use.

Consequently, once the housing need had been determined, a further study by the NDP Housing Group was conducted to establish if there were any suitable sites within the Parish to meet the housing need identified. The results of this study were produced in June 2017. Not all of the sites identified were brownfield but those that were not are either infill or abut the existing settlement boundary.

Further analysis of these sites by the NDP Steering Group yielded the following results:

Site	Conclusion
Barker and Geary	Barker and Geary is one of the few remaining employers within the village. This site would require change of use and its development is contrary to the NPPF para 28 and the Adopted Area Plan Policies LE10 & LE16. Site rejected
Cruck Cottage	Adjacent to listed buildings and small size but same land owner as Fromans Farm therefore no immediate rejection criteria apparent. To be taken forward for further analysis
Eldon Road	Possible landscape issues. To be taken forward for further analysis
Fromans Farm	Possible flooding issue. To be taken forward for further analysis
Horsebridge	Not adjacent to the current settlement boundary. Development of the site contrary to Adopted Area Plan Policies COM2& LE16. Site rejected
Okanagan	Site will not provide sufficient housing numbers to provide affordable housing. Site rejected
Old Weavers Cottage	Site rejected too small to make a positive contribution.
New Farm	Not adjacent to the existing settlement boundary. Contrary to Adopted Area Plan Policies COM2& LE16. Site rejected
Spencer's Farm	Site was thought to have potential for more dwellings than identified in original analysis. To be taken forward for further analysis

Table 1

In addition to the sites identified above, there were a number of Strategic Housing Land Availability Assessments (SHLAAs) within the Parish. The SHLAA is a technical document which provides information on sites; submitted by Landowners or Agents, for potential housing, employment, Gypsy and Travelling Show people, self build housing. These sites are then assessed on their availability, suitability, and achievability by the Borough Council.

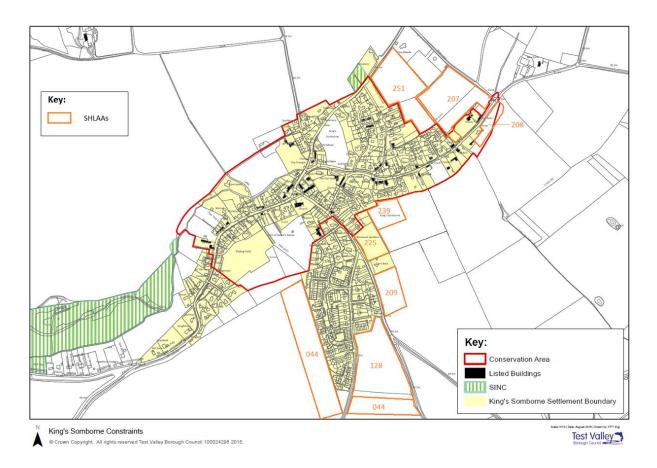
The SHLAA does not allocate housing sites and the inclusion of a site does not imply that the Council would necessarily grant planning permission for residential use or be allocated for development. The NDP Steering Group with advice from Test Valley Borough Council (TVBC) determined that these SHLAA sites should be examined in detail in addition to those identified above. The full listing can be found in "TVBC document Northern Test Valley Rural Sites Submitted for the SHLAA." but is summarised below:

SHLAA	Location	
Number		
128	Land to East of Eldon Road	
207	Land at Winchester Road	
208	Land South of Winchester Road	
225	Allotments, Furzedown Road	
209	Land East of Church Road	
044	Land to West of Furzedown Road	
239	Land East of Allotments,	
	Furzedown Road	
251	Land at Spencer's Farm, Muss	
	Lane	

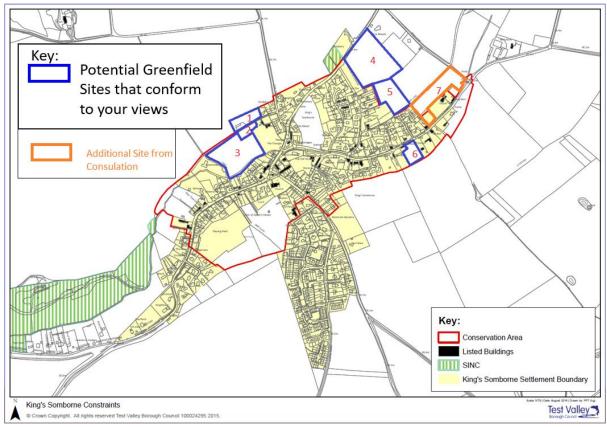
Table 2

The short list of potential sites determined above and those determined by a village survey were presented to the Public Consultation on the Neighbourhood Development Plan held in the Village Hall on Thursday 27 July 2017. During this meeting, an additional site behind Manor Farm was identified and it was agreed this should be considered by the Steering Group.

The identified sites to be examined in detail therefore are those SHLAAs listed above in Table 2 and shown on the Map 1 below and those determined by the parishioners during the NDP process outlined above and shown on the Map 2 below. It should be noted that SHLAA 251 was split into two sections KS4 & 5 because of potential landscape concerns (see Section 2.1 below) and part of SHLAA 207 was denoted as KS7 for similar reasons.

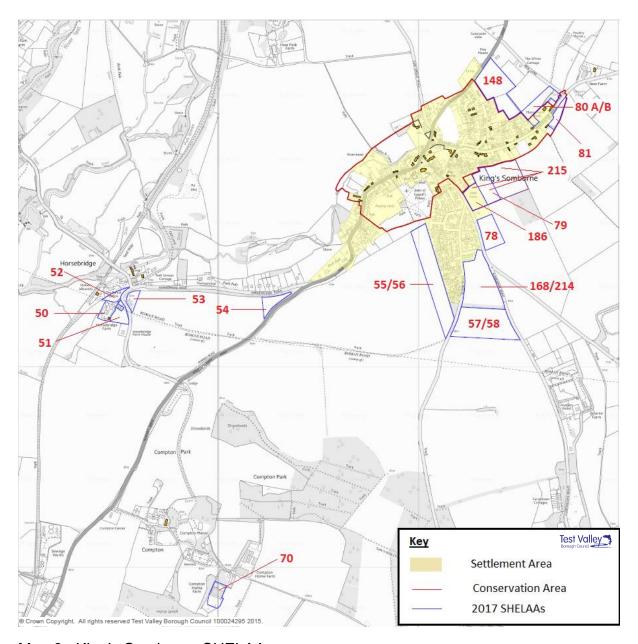


Map 1: SHLAAs around King's Somborne



Map 2: Preferred Sites Post Consultation

In October 2017, SHLAAs were superseded by SHELAAs (Strategic Housing and Economic Land Availability Assessments). The SHELAA document is an important component of the evidence base for the next Test Valley Borough Council Local Plan. In most cases the SHELAAs were a direct replacement for SHLAAs but in some cases the sites changed in plot area and there were also a number of new sites added. The NDP therefore subsequently appraised the SHELAAs having already appraised the SHLAAs. The SHELAAs are shown on Map 3 below:



Map 3: King's Somborne SHELAAs

Site Appraisal

Following the site identification, site appraisals were carried out in accordance with the methodology in the Site Assessment form compiled by Test Valley Borough Council.

Initially, appraisals were performed on the sites containing SHLAAs together with those identified by parishioners during the NDP process. In some cases, these were the same sites.

Subsequent to the introduction of SHELAAs, these forms were reworked based on the SHELAAs but the data for the old SHLAAs and NDP (KS) sites was retained on the forms for future reference. The final list subject to detailed assessment is as follows:

SHELAA Number	SHLAA Number (superseded)	KS Number	Notes
55/56	Part of 044	Not Applicable	Site double numbered
57/58	Part of 044	Not Applicable	Site double numbered
78	209	Not Applicable	
79	239	Not Applicable	SHLAA site size reduced
80 A/B	207	KS7	SHLAA site size reduced
81	208	Not Applicable	SHLAA site size reduced
148	251	KS4 & 5	
168/ 214	128		Site double numbered
186	225	Not Applicable	
215	Not Applicable	Not Applicable	Combines 186 & 79
Not Applicable	Not Applicable	KS1	
Not Applicable	Not Applicable	KS2	
Not Applicable	Not Applicable	KS3	
Not Applicable	Not Applicable	KS6	

For the new SHELAAs (i.e. those not replacing SHLAAs) numbers 50 through to 54 inclusive and 70, were subject to the same high level assessment as those shown in Table 1. All of them were found unsuitable for housing development for the following reasons:

- The sites were not adjacent to the current settlement boundary
- The sites were remote from the Parish facilities (thus increasing reliance on motor transport and diluting the facilities potential usage)
- The sites did not comply with Adopted Area Plan Policies COM2 & LE16

In order to complete the site assessment forms there were a number of key factors which required further in-depth analysis. These were:

- Landscape assessment
- Road access
- Flood assessment
- Impact on Listed buildings

The background to these factors and how they were approached is outlined below:

Landscape assessment

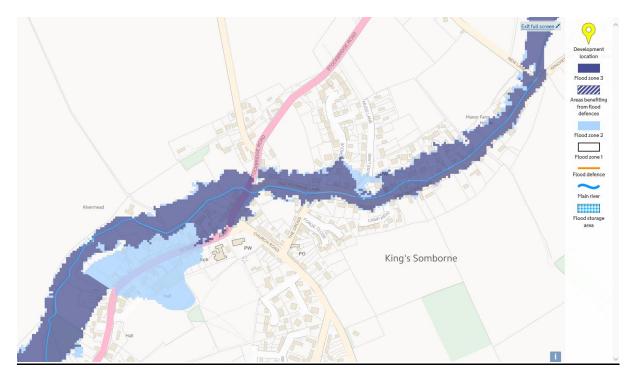
Due to the importance and sensitivities surrounding the landscape and the lack of in house specialist knowledge, the Steering Group engaged a professional body to undertake a landscape study and produce a report. South Downs National Park Consultancy Service was selected to carry out this work on behalf of the King's Somborne Neighbourhood Plan Steering Group. The South Downs National Park Consultancy Service currently operates under the umbrella of the South Downs National Park. Their aim is to provide support on neighbourhood planning in other National Parks, Areas of Outstanding Natural Beauty (AONBs), market towns and rural communities. The findings of this report see were incorporated directly into the site assessments.

Road Access

A desktop study utilising ordinance survey maps and Google earth was performed, This study indicated that there were potential access issues with some of the sites that were preferred from a landscape assessment aspect. Where sites have potential access issues, the Land owners or their agents have been asked to perform a more detailed analysis in order that their sites may be carried forward into the Plan keeping in mind the considerations in the landscape report and the potential impact on the Conservation Area.

Flood Assessment

Flooding is of concern to parishioners especially since the floods of Autumn 2014 which saw many properties adjacent to the Borne flooded. In order that developments are neither subject to nor contribute to additional flood risk, a sequential test was applied to all the development sites as recommended by the Environment Agency. In compliance with the sequential test, all sites that incorporate areas designated as being in Flood Zones 2 or 3 were excluded from the developable area. The latest Environment Agency mapping was used to determine flood zones as depicted below:



By ensuring that building only takes place in Zone 1 areas and applying SuDS the Zone 3 areas should not be compromised.

Listed Buildings

The impact of development on Listed Buildings and their settings needs to be taken into consideration and the siting and screening of new buildings carried out sensitively. Development sites were considered accordingly.

Appraisal Results

Once completed, the Site Assessment forms were analysed, and the sites selected using the methodology in the TVBC document "Neighbourhood Development Plans Undertaking site selection (traffic light method). In accordance with this approach, the responses given to the issues raised within the Site Assessment form were colour coded in accordance with the following hierarchy:

- GREEN positive/favourable
- ORANGE potential problem
- RED negative/unfavourable

Once this criterion was applied, none of the site forms yielded a completely positive favourable outcome.

Ten of the sites resulted in negative or unfavourable assessment mainly due to landscape issues the details may be found in the site assessment forms and the Landscape Study report. The sites falling into this category were –

55/56
57/58
78
79
KS4 (148
part)
168/ 214
186
215
KS1
KS2

Of those sites that remained, potential but not insurmountable issues were noted. These sites were

KS3		
KS5 (SHELAA 148 Part)		
KS6		
KS7 (SHELAA 80 A/B)		
SHLEAA 81		

Following feedback during the consultation process these sites were subject to a flood risk study conducted by an independent consultant (see NDP Background and Evidence Information 1.4). This assessment did not conclude that any of the sites were unsuitable. The flood study makes a number of recommendations which should be reviewed if more detail is required.

Regulation 14 Consultation was made in 2018 on the basis of the above 5 sites being taken forward for development.

Additional Constraints

Any analysis must take into account the requirement to provide the Affordable Housing taking into account the constraints of COM7

In order to deliver Affordable houses sites with 10 houses or more would be necessary as defined by TVBC policy COM7 (revised)

Development should take place within the defined settlement boundary however this has been substantially filled over the last few years such that there are no sites available to provide 10 houses or more. Therefore the settlement boundary will need to expand but any expansion should be adjacent to the existing boundary.

Several factors must be balanced in selecting sites which may conflict with one another these being Landscape, Environment, Historic Buildings and Flood Risk all of which are considerations in the Parish.

Refinement of Potential Sites

Following publication of the first draft of the NDP, a number of comments were received the most substantial being from various statutory bodies. This resulted in consultation with various planning professionals. The advice received indicated that more definition was required in terms the size of the developments to be permitted on each potential site. The principal of distributing across several sites throughout the village rather than one large site was endorsed and is in line with the parishioner's views. If all the sites were to be developed to their maximum potential numbers the total would way exceed those required and is both unnecessary and would expand the settlement boundary without due reason.

To this end and in due consideration of the additional constraints each site was reviewed and the following determined

Site	Refinement
KS3	Site should be limited in numbers to ensure no over development. The developable area should avoid flood zones 2 & 3 and be positioned in such a manner that it does not detract or adversely impact the setting of Fromans Farm. Landscaping should seek to enhance the bio-diversity and soften the visual impact to adjacent properties.
KS5	Site should be limited in numbers to ensure no over development. The developable area should be limited to the southern end to minimise the impact on the landscape. If road access is via the A3057, it will require screening and this can be adequately achieved if the road is routed alongside the hedge on the western boundary.
KS6	Site should proceed with small numbers as per the original site assessment and be positioned in such a manner that it does not detract or adversely impact the setting of Cruck Cottage. Landscaping should be introduced to effectively minimise the visual impact to adjoining property.
KS7	Site should be limited to eastern part. Conversion of adjacent agricultural buildings is already foreseen. Comments received indicate the area behind Manor Farm should be left open and any road traversing this would detract from both views and the buildings sense of place. Development of the western end therefore becomes problematical. Given the distance from the centre of the village and the pedestrian access, housing numbers should be small. The developable area should avoid flood zones 2 & 3
SHELAA 81	This site was viewed to be the least attractive as it

lies on the edge of the village with no pedestrian
access other than utilising Winchester Road.
Concerns over views on entering the village from the
east was also a factor. As housing need can be
readily accommodated on the other sites no
development is currently viewed on this site

As a consequence of the above the following quantity of housing was allocated to each potential site. These final figures give an acceptable balance of an overall housing number of 40 the exact calculated quantity with no margin and based upon the Test Valley Borough Council Policy COM7 prevailing at the time an affordable number of 12 within that total which is over the required percentage.

	Potential max No	Allocated No	Affordable
Site	Houses	Houses	No
KS3	21	15	6
KS5	25	14	4
KS6	6	4	0
KS7	13	7	1
SHELLA81	12	0	0
Total	77	40	11
Percentage			28%

Gross Plot areas for each site were determined utilising as a basis the Test Valley Borough Council recommendation of 30 per hectare which was reviewed to confirm this figure was practical. Within this Gross Plot area will be the Net Developable Area which is conventionally 60% of the Gross Developable Area and comprises of the following:-

- The dwellings
- The private gardens associated with the dwellings
- Car parking areas
- Incidental open space and landscaping Children's play areas

In addition to the above, the Gross Developable Area will include in addition the following

- major distributor roads
- primary schools
- adult/ youth play spaces or other open spaces serving a wider area
- significant landscape buffer strips
- wayleaves serving areas beyond the site boundary
- flood plains

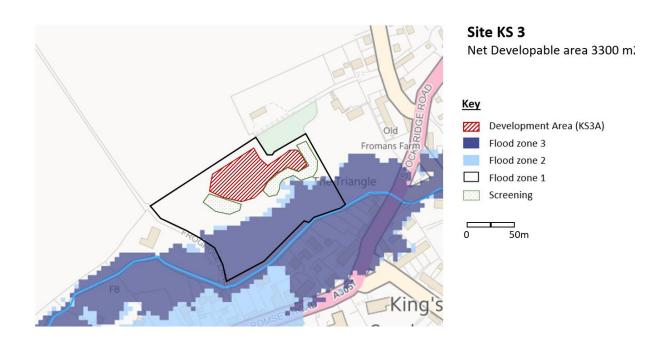
It should be noted that many of these additional items making up the remaining 40% of the Gross Area will not be required for the planned sites. It is planned that all schooling and play spaces (adult, youth, children's) would be catered for by existing facilities and no additional facilities provided. No development of flood plains would be permitted. There are no way leaves involved. Major feeder roads are not required with the exception possibly of KS5.

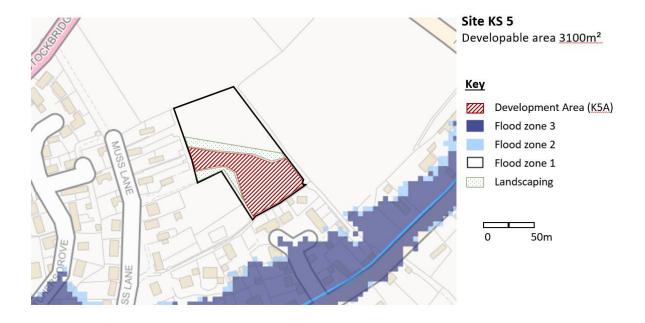
As a consequence, the sites were reduced in size to incorporate the required Net Developable Area + the necessary buffer strips. Net Areas were based on 60% of the Gross Area as defined by Test Valley Borough Council plus a small margin approximately 10% to account for the fact the sites are situated in a rural rather than urban setting.

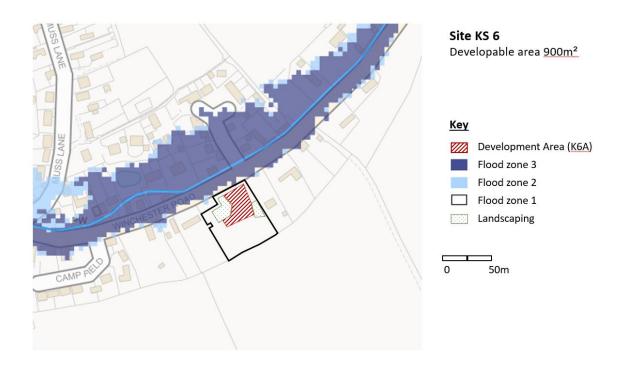
The revised sites were assigned with a letter A suffix to indicate their revised areas. The mix of houses for each site was also allocated in accordance with the proposed Neighbourhood Plan policy. This results in the following -

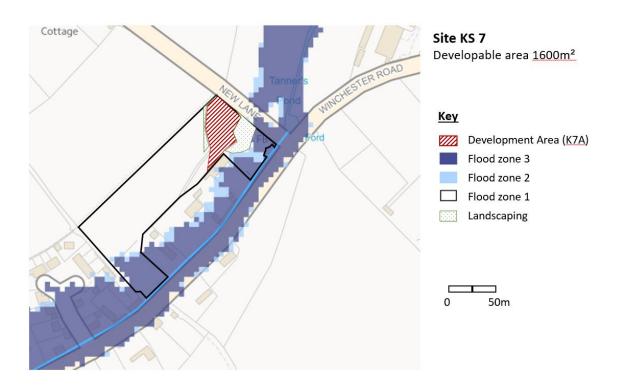
Site	Total	No 4	No 3	No 2	Overall	Open
		Bed	Bed	Bed	Area	Space
KS3A	15	1	7	7	3300 m2	480 m2
KS5A	14	1	7	6	3100 m2	450 m2
KS6A	4	0	2	2	900 m2	130 m2
KS7A	7	1	3	3	1600 m2	230m2

An overall proposed layout of each site is shown below. The area hatched in red is the Net Developable Area as defined above. The area shown dotted in green is the proposed area for screening or landscaping in addition to the Net Developable Area. The black outline defines the original plot areas described above and included in the first draft of the NDP.









Post 2019 Rationalisation

At the full Parish Council Meeting in December 2019, it was resolved to engage South Downs National Parks to assist the Parish Council in redrafting the NDP to incorporate the Regulation 14 comments together with producing the necessary SEA required by Test Valley Borough Council as notified in May 2018. In addition SDNPA would supply a sequential test and a matrix justifying the site selections.

On completion of the SDNPA works, an extraordinary meeting relating to the NDP was held in March 2020. This meeting did not provide a clear direction in relation to site selection with a number of councillors expressing their dissatisfaction with the outcome. Of particular concern was the SDNPA landscape report which it was felt had excluded some sites without reasonable justification.

Progress on the NDP remained stalled until July 2020 partly due to Covid 19, partly due to the lack of a cohesive response from SDNPA and partly due to the resignation of the Parish Clerk.

Officers from TVBC planning department attended the full council meeting in July 2020 and participated in a question and answer session related to the NDP. At this meeting it was resolved to engage a different consultant. As a consequence, following grant applications to Locality who administer grants to parish councils for support in formulation of NDPs on behalf of central government, AECOM were engaged to perform an evidence base and policy development report with a particular critique of the SDNPA Landscape assessment, together with a site assessment report. AECOM were furnished with all the pertinent information leading up to the 2018 Regulation 14 submission in order to produce their reports.

The AECOM Evidence Base and Policy Development Report was compiled and issued in March 2021and concluded elements of the methodology employed in the landscape report compiled SDNPA were not entirely satisfactory. As a consequence of this finding AECOM utilised a landscape architect in the compilation of their Site Option and Assessment Report (see NDP Background and Evidence Information 2.3) which was issued and approved by the Parish Council in May 2021 (agenda item 13b).

The Site Option and Assessment Report found none of the sites examined entirely suitable. The report however identified 12 sites with some constraints which could be suitable for development on further examination. These 12 sites included the 5 sites proposed for development in the 2018 pre-consultation. The identified sites were KS1, KS3, KS6, SHELAAs 50, 53, 55, 70, 80, 81, 148b (formerly KS5), 168 and 186 (Allotments).

The potential housing numbers of these sites way outnumbered the required supply. The Parish Council resolved to refine these utilising the established criteria outlined above and the updated draft SEA received from SDNPA to assist in reaching a conclusion.

Sites SHELAA 50, 53 and 70 were rejected at the May 2021 council meeting (agenda item 13c) on the basis they were remote from the settlement boundary within the countryside and hence all facilities, in addition to being limited in capacity. The Allotment Site SHELAA 186 was also rejected at the same meeting (agenda item 13d) as it is an asset of community value and the majority of respondents to the NDP Parish Survey (see NDP Background and Evidence Information 2.4) expressed preference for their retention in the current location.

In October 2021, The Steering Group determined the number of sites and the desired quantity of houses on each site. The considerations utilised in order to provide the desired 41 of which 25% (10.25) should be affordable housing are:-

The 2016 Parish Survey (see NDP Background and Evidence Information 2.4) in answer to the question "What scale of development do you think is right for our community?" indicated the following:-

No more than 10 houses per site	60.55% 241
Between 11 and 25 houses per site	19.85% 79
More than 25 houses per site	2.26% 9
No houses	8.29% 33
No opinion	9.05% 3

The final numbers of sites and the numbers required on those sites should attempt to meet the above criteria but must meet the TVBC policy COM7 which was revised in September 2020 reducing the requirement to provide affordable housing on developments with 9 dwellings or less. Sites in the range of 10 to 14 must therefore be employed.

If the wishes for smaller sites expressed in the parish survey are to be satisfied, in order to meet the determined 25% of affordable houses as identified above, sites of 10 to 14 houses are required. Current requirements are for developments of 10 to 14 houses to provide 30% affordable housing.

By having one site of 14 and two of 10 dwellings then ten affordable houses will result. Thus one site of 14 plus 2 sites of 10 results in a total of 34 houses and satisfies the affordable housing requirement.

In order to meet the additional 7 houses required to satisfy the desired total of 41 one additional site of 7 is required.

The above satisfies as close as possible the criteria determined from the evidence base. The above preference was approved by the Parish Council at the October 2021 meeting (agenda item 10d).

To further assist in the deliberations on the remaining 8 sites further consultants' reports were commissioned these being:-

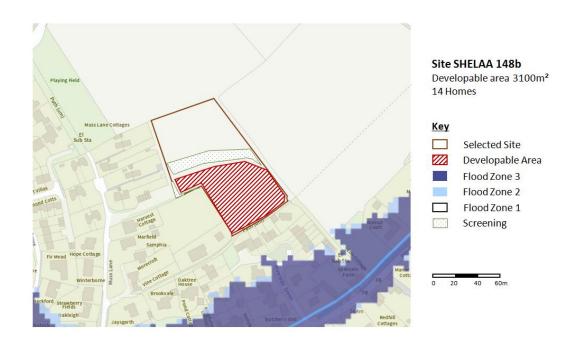
- Hydraulic Study by Waterco to establish the likely effects on existing properties of future development near the Borne (see NDP Background and Evidence Information 1.5)
- Drainage Note by Waterco to establish drainage criteria (see NDP Background and Evidence Information 1.6)
- Potential Site Access Study by Nick Culhane highways consultant (see NDP Background and Evidence Information 2.6)

In addition, advice was sought from HCC Highways department (see NDP Background and Evidence Information 2.6)

A sequential test (see Background and Evidence Information 1.7) was organised by the Steering Group and approved by the Parish Council at the October 2021 meeting (agenda item 10b) This resulted in sites KS6 and SHELAA being rejected as access could not be provided except through flood zones 2 and 3.

On receipt of the consultant's reports and a letter from HCC Highways, the remaining 6 sites were subjected to a final site appraisal based upon the strength and weakness of each site. The conclusions reached were that the following sites should be taken forward with the noted number of dwellings: KS3 – 7 houses, SHELAA 55 – 10 houses, SHELAA 148b – 14 houses and SHELAA 168 – 10 houses. This proposal was put before Council at the December 2021 meeting (agenda item 9e) and approved.

High Level layouts for the proposed sites are shown below.









Site SHELAA 168

Developable area 2200m² 10 Homes

Key

Selected Site

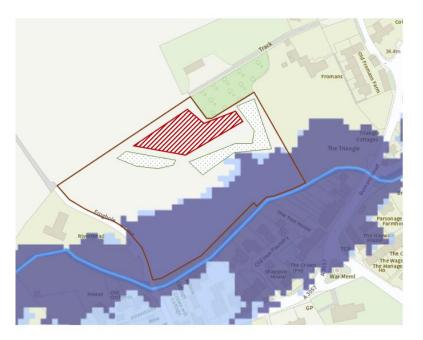
Developable Area (168A)

Flood Zone 2

Flood Zone 1

Screening

0 20 40 60m



Site KS 3

Developable area 1540 m² 7 Homes

Key

Selected Site

Developable Area (KS3A)

Flood Zone 3
Flood Zone 2

Flood Zone 1

Screening

In order to finally "test" the acceptability of the proposed sites, AECOM were further engaged to critique and update as necessary the Parish Council's SEA draft report (see Background and Evidence Information 3.3) and in addition produce a new Habitats Regulation Assessment (see Background and Evidence Information 1.3).

Finally, AECOM were employed to critique and update as necessary the Parish Council's Design Guidance (see Background and Evidence Information 1.3) relevant to the architectural, historic and environmental nature of the village.